

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY VIENNA

AMEMBASSY BONN

USMISSION BERLIN

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

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AMEMBASSY BERN

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

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TAGS: ETRN, AU, GW

SUBJECT: CIVAIR - PROPOSED BERLIN-VIENNA SERVICE

REF: A) VIENNA 1442; B) BONN 5275 (1972); C) STATE 41867;

D) BERLIN 305; E) STATE 30566; F) VIENNA 7943

1. DEPT PLANS TO HAND AUSTRIANS NOTE IN WASHINGTON

NEXT WEEK REGARDING DAILY BERLIN-VIENNA TURNAROUND SERVICE

BY PAN AM. POSTS COMMENTS ARE REQUESTED ON PROPOSED TEXT

OF NOTE AND ON NATURE OF APPROACH. TEXT OF NOTE FOLLOWS:

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"THE SECRETARY OF STATE PRESENTS HIS COMPLIMENTS TO HIS EXCELLENCY THE AMBASSADOR OF AUSTRIA AND HAS THE HONOR TO REQUEST HIS ASSISTANCE IN FACILITATING THE INITIATION OF SCHEDULED AIR SERVICE BY A UNITED STATES AIRLINE BETWEEN VIENNA AND BERLIN.

"AS THE AUSTRIAN GOVERNMENT IS AWARE, THE U.S. AND OTHER GOVERNMENTS HAVE ENCOURAGED THE PROVISION OF APPROPRIATE AIR SERVICE BETWEEN BERLIN AND OTHER CITIES IN EUROPE AS A MEANS OF CONTRIBUTING TO THE ECONOMIC AND SOCIAL VIABILITY OF BERLIN. THE AUSTRIAN AUTHORITIES THEMSELVES HAVE BEEN ENCOURAGED TO OBTAIN THE NECESSARY OVERFLIGHT RIGHTS SO THAT THE AUSTRIAN AIRLINE, TO WHICH THE ALLIES IN 1972 GRANTED LANDING RIGHTS AT WEST BERLIN, COULD OFFER

SUCH A SERVICE TO THE WESTERN SECTORS OF BERLIN.

"UNDER THE AIR TRANSPORT AGREEMENT OF JULY 23, 1966, BETWEEN THE UNITED STATES AND AUSTRIA, THE U.S. DESIGNATED AIRLINE COULD CARRY TRAFFIC BETWEEN VIENNA AND BERLIN AS PART OF AN AIR SERVICE FROM THE U.S. TO VIENNA VIA THE INTERMEDIATE POINT OF BERLIN. HOWEVER, BECAUSE OF CERTAIN OPERATIONAL CONSIDERATIONS, THE UNITED STATES AIRLINE WOULD WISH TO EXERCISE THESE RIGHTS BY OPERATING A TURN-AROUND SERVICE DIRECTLY BETWEEN VIENNA AND BERLIN. THE USG WOULD APPRECIATE RECEIVING CONFIRMATION THAT THE AUSTRIAN AUTHORITIES ARE PREPARED TO ALLOW SUCH A SERVICE. IT IS ANTICIPATED THAT, FOR AT LEAST A TRIAL PERIOD, PAN AMERICAN WORLD AIRWAYS WOULD OPERATE A DAILY ROUNDTRIP SERVICE USING 727 AIRCRAFT, BEGINNING ABOUT JUNE 1, 1974."

2. WE REALIZE GOA MAY VIEW PROPOSED SERVICE AS COMMERCIAL THREAT TO AUSTRIAN AIRLINE'S (AUA) VIENNA-SCHOENEFELD OPERATIONS. HOWEVER, AUSTRIANS ARE ON RECORD AS SUPPORTING NEED FOR DIRECT VIENNA-WEST BERLIN SERVICE, EVEN THOUGH AUA HAS SHOWN SCANT INTEREST IN EXTRACTING NECESSARY OVERFLIGHT RIGHTS FROM GDR TO EXPLOIT WEST BERLIN LANDING RIGHTS GRANTED BY ALLIES IN 1972. WE INTEND, THEREFORE, TO JUSTIFY OUR PROPOSED SERVICE ON BASIS OF RECOGNIZED PUBLIC CONVENIENCE AS WELL AS ON BERLIN-LIMITED OFFICIAL USE

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RELATED POLITICAL GROUNDS. (REF E).

3. IN WAKE OF DELIVERY OF NOTE TO AUSTRIAN EMBASSY IN WASHINGTON, EMBASSY VIENNA SHOULD DISCUSS PROPOSAL WITH APPROPRIATE GOA OFFICIALS, AND US MISSION BERLIN SHOULD LOBBY AUSTRIAN CONSUL GENERAL AS APPROPRIATE (REF D). IN MAKING PRESENTATION, POSTS SHOULD, IN ADDITION TO POINTS MADE IN STATE 30566, DRAW ON APRIL 1972

DISCUSSION IN WHICH AUA OFFICIAL (SECGEN BAMMER) EXPRESSED BELIEF THAT GOA, AS WELL AS AUA, WOULD PROVE RECEPTIVE TO REQUEST FOR RECIPROCAL BERLIN-VIENNA RIGHTS FOR ALLIED AIRLINE (PARA 6, REF B).

4. WITH REGARD TO PAN AM'S ALLEGED NEW YORK "MONOPOLY", EMBASSY MAY WISH TO POINT OUT THAT AUA HAS OPTION UNDER US-GOA AIR AGREEMENT TO OPERATE TO BOTH NEW YORK AND WASHINGTON, BUT HAS CHOSEN NOT TO DO SO. ALTHOUGH PAN AM WAS INVOLVED IN OPPOSING OVERSEAS NATIONAL (ONA)-AUSTRIAN AIR TRANSPORT (AAT) "WET LEASE" (LEASE OF AIR-CRAFT AND US CREW) PROPOSAL IN 1973, IT SHOULD BE RECALLED FOR GOA THAT THE ARRANGEMENT FOUNDERED NOT BECAUSE OF US AIRLINE OPPOSITION BUT BECAUSE OF CERTAIN MISREPRESENTATIONS MADE TO CAB BY AUSTRIAN AIR TRANSPORT (AAT) AND SURFACED BY US CHARTER AIRLINE(REF F). IT APPEARS IN ANY CASE

THAT ONA IS NOW MEETING THE NEEDS OF AAT USING "DRY LEASE" (LEASE OF AIRCRAFT FOR OPERATION BY CREW OF AUSTRIAN NATIONALS) AND THAT BOTH AAT AND ONA HAVE LOST INTEREST IN "WET LEASE" PROPOSAL. NONETHELESS, CAB IS PROCESSING AMENDED APPLICATION, WHICH PROBABLY WILL BE SET DOWN FOR HEARING IN NEXT MONTH OR TWO. RUSH

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